### **RESOLUTION F15-13**

### ACCEPTANCE OF FY13 AUDIT REPORT

WHEREAS, pursuant to O.R.C. 117.11 the financial statements of Shawnee State University must be audited every year; and

WHEREAS, the required audit has been performed by Crowe Horwath LLP, an independent accounting firm engaged by the Auditor of State, in accordance with O.R.C. 117.11; and

WHEREAS, the results of the audit have been reported to the Board of Trustees' Finance and Administration Committee; and

WHEREAS, the auditor has issued an "unqualified" report:

THEREFORE, be it resolved that the Shawnee State University Board of Trustees, accept the Report of Independent Auditors on Financial Statements of the Shawnee State University, as reported.

## **SHAWNEE STATE UNIVERSITY**

Portsmouth, Ohio

# **FINANCIAL STATEMENTS**

June 30, 2013 and 2012

# SHAWNEE STATE UNIVERSITY Portsmouth, Ohio

### FINANCIAL STATEMENTS June 30, 2013 and 2012

### **CONTENTS**

INDEPENDENT AUDITOR'S REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
FINANCIAL STATEMENTS	
STATEMENTS OF NET POSITION – UNIVERSITY	12
STATEMENTS OF FINANCIAL POSITION – FOUNDATION	14
STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION – UNIVERSITY	15
STATEMENTS OF ACTIVITIES – FOUNDATION	16
STATEMENTS OF CASH FLOWS – UNIVERSITY	18
NOTES TO FINANCIAL STATEMENTS	20
SUPPLEMENTARY INFORMATION	
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	37
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	39
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	40
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE	42
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	44



#### INDEPENDENT AUDITOR'S REPORT

Board of Trustees Shawnee State University Portsmouth, Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of Shawnee State University (the "University"), a component unit of the State of Ohio, and its discretely presented component unit (Shawnee State University Development Foundation) as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the University and its discretely presented component unit, as of June 30, 2013 and 2012, and the changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 2 to the financial statements, the University adopted the provisions of Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,* effective June 30, 2012.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A) on pages 4 to 11 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University's financial statements. The accompanying schedule of expenditures of federal awards as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations is* presented for purposes of additional analysis and are not a required part of the financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the financial statements as a whole.

### Report on Other Legal and Regulatory Requirements

In accordance with *Government Auditing Standards*, we have also issued our report dated the same date as this report on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

Crowe Horwath LLP

Crome Horwath LLP

Columbus, Ohio October 15, 2013

This section of Shawnee State University's annual financial report presents a discussion and analysis of the financial performance of the University during the fiscal year ended June 30, 2013. This discussion, prepared by University management, provides an overview of the University's financial activities and should be evaluated in conjunction with the accompanying financial statements and footnotes.

This annual report consists of the Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position, and the Statement of Cash Flows. These statements have been prepared in accordance with Governmental Accounting Standards Board's ("GASB") Statements No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments and No. 35, Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities as amended.

In addition, in accordance with GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, and GASB 61, *The Financial Reporting Entity – Omnibus*, the Shawnee State University Development Foundation's Financial Statements have been included in this annual report. This information has been provided on separate financial statements. Shawnee State University's "Management's Discussion and Analysis" and Shawnee State University's "Notes to Financial Statements" reflect only information related to the University.

During fiscal year 2013, the University implemented GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,* and certain other new GASB statements. Please see *Adoption of New Accounting Pronouncements* in Note 2 of the financial statements for further details.

#### **Financial Highlights**

Key financial highlights for 2013 are as follows:

- Total net position decreased \$1,048,965.
- Total assets increased \$1,492,322. Current assets decreased \$556,078 and non-current assets (excluding capital assets) increased \$1,385,156 primarily as the result of the reduction in cash balances and the increased value of investments respectively.
- The \$2,718,429 increase in total liabilities and \$1,992,244 in current liabilities are primarily due to a new capital lease to fund the University IT Infrastructure Upgrade project and additional benefit accruals due to the University's change to a self-funded health insurance program during the fiscal year.
- Total revenue increased \$1,191,233 from 2012 to 2013 compared with a decrease of \$2,698,436 from 2011 to 2012, due to an increase of \$1,214,150 in investment revenue.
- Total expenses increased \$1,344,194 from 2012 to 2013 as compared with an increase of \$1,254,638 from 2011 to 2012.
- Operating expenses increased \$1,400,426 primarily as a result of increased institutional support, instruction and research expenses.
- Operating revenue increased slightly by \$181,008.
- Non-operating revenue increased \$328,558 as a result of increased investment revenue. Non-operating expenses decreased \$56,232 primarily as a result of a reduced loss on disposal of capital assets.

#### **Using this Financial Report**

This annual report consists of two parts: (1) Management's Discussion and Analysis and the basic financial statements for Shawnee State University, and (2) the basic financial statements for the Shawnee State University Development Foundation. The basic financial statements for Shawnee State University include a statement of net position, statement of revenues, expenses and changes in net position, and a statement of cash flows. The basic financial statements for the Shawnee State University Development Foundation include a statement of financial position and a statement of activities.

# STATEMENT OF NET POSITION AND STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position present information about the University and its activities in a way that helps answer the question, "How did Shawnee State University do financially during 2013?" The Statement of Net Position includes all short-term and long-term assets and liabilities, both financial and capital, and deferred inflows of resources. The accrual basis of accounting is used for the recording of revenue and expenses. This basis of accounting records revenue when earned and expenses when incurred, regardless of when the cash is actually received or paid.

Over time, increases or decreases in net position are one indicator of the improvement or deterioration of the University's financial health. Non-financial factors such as student retention rate, enrollment growth, and condition of facilities must also be considered.

#### STATEMENT OF NET POSITION

The Statement of Net Position, which reports all assets and liabilities of the University, reflects the financial position of the University at the end of the fiscal year. Total assets and deferred outflows minus total liabilities and deferred inflows equal net position. The University's assets, liabilities, deferred inflows and net position as of June 30, 2013, 2012, and 2011 are presented below:

Assets:	<u>2013</u>	<u>2012</u>	<u>2011</u>
Current assets Capital assets, net Other non-current assets	\$ 9,080,774 88,968,410 18,903,209	\$ 9,636,852 88,305,166 	\$ 11,324,542 89,509,388 16,884,797
Total assets	116,952,393	115,460,071	117,718,727
Liabilities:			
Current liabilities Non-current liabilities	7,508,959 <u>18,896,615</u>	5,516,715 18,170,430	6,287,174 18,585,480
Total liabilities	26,405,574	23,687,145	24,872,654
Deferred Inflows of Resources:	891,429	1,068,571	1,245,714
Net Position:			
Invested in capital assets	72,628,693	72,681,896	72,803,461
Restricted, expendable	298,522	349,699	379,909
Unrestricted	<u>16,728,232</u>	<u>17,672,760</u>	18,416,989
Total net position	\$ 89,655,390	\$ 90,704,355	\$ 91,600,359

Total assets of the University increased \$1,492,322 in 2013. Current assets decreased \$556,078 and non-current assets (excluding capital assets) increased \$1,385,156. The decrease in current assets in 2013 is predominantly attributable to a decrease in cash and cash equivalents related to reduced funding received from the federal government and State of Ohio during 2013. Net capital assets increased \$663,244 as a result of the \$3.6 million IT Infrastructure Upgrade capital project started in 2013. The \$2,718,429 increase in total liabilities (\$1,992,244 increase in current liabilities and a \$726,185 increase in non-current liabilities) are primarily due to a new capital lease to fund the University IT Infrastructure Upgrade project and additional benefit accruals due to the University's change to a self-funded health insurance program during the fiscal year.

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

The statement of revenues, expenses and changes in net position presents the results of operations for the University. The change in net position during the fiscal year is a measurement of the change in the overall financial condition of the University. The University's revenues, expenses, and changes in net position for fiscal years ended June 30, 2013, June 30, 2012, and June 30, 2011 are as follows:

	<u>2013</u>	<u>2012</u>	<u>2011</u>
Operating revenues			
Tuition, fees, and other	•	<b>.</b>	
student charges	\$ 24,513,333	\$ 24,714,784	\$ 22,716,106
Grants and contracts	3,957,641	3,357,255	4,129,536
Sales and services Miscellaneous income	1,810,841 357,897	1,910,816 475,849	1,824,775 481,630
wiscenarieous income	337,097	475,049	401,030
Non-operating revenues			
Investment income	1,316,206	102,056	1,998,979
State appropriations	15,966,614	16,120,703	15,511,269
State appropriations – State Fiscal			
Stabilization Funds	-	-	2,158,210
Other grants	15,492,676	16,224,179	16,159,410
Capital appropriations	1,277,613	595,946	1,220,109
Total revenues	64,692,821	63,501,588	66,200,024
Operating expenses			
Instruction and research	21,750,948	21,129,397	21,266,619
Public service	2,321,027	2,154,204	2,874,777
Academic support	2,833,861	2,820,322	3,058,492
Student services	4,245,464	4,105,408	4,010,556
Institutional support	11,451,277	10,395,977	8,996,219
Operation and maintenance			
of plant	5,285,870	5,177,885	5,230,931
Scholarships and fellowships	7,038,480	7,870,245	7,779,164
Depreciation Auxiliary enterprises	3,538,363 6,479,758	3,561,196 6,329,988	3,098,850 5,964,488
Auxiliary enterprises	0,479,750	0,329,900	5,904,400
Non-operating expenses			
Interest on capital debt	770,656	765,334	788,791
•	,	,	,
Loss on disposal of capital assets	14,333	75,888	62,318
Amortization of debt issuance cost	11,749	11,748	11,749
Total expenses	65,741,786	64,397,592	63,142,954
Increase (decrease) in net position	<u>\$ (1,048,965)</u>	<u>\$ (896,004)</u>	\$ 3,057,070

Shawnee State University is dedicated to its mission of providing higher education that fosters competence in oral and written communication, scientific and quantitative reason, and critical analysis/logical thinking. To enrich the lives of the community, the University provides opportunities for continuing personal and professional development, intellectual discovery, and appreciation for the creative and performing arts. The University charges students tuition and fees in accordance with approved University policy, as constrained by State laws. Based on State regulations, rates charged for undergraduate in-state tuition and fees increased 3.5% effective Summer 2012 semester.

During 2013, the University's revenue from student tuition and fees decreased to \$24,513,333 from the \$24,714,784 in fees generated in 2012 due to a decrease in enrollment. Tuition and fees represent 37.9% of the University's total revenue in 2013, 38.9% in 2012 and 34.3% in 2011. The 17.8% increase in operating grants and contracts revenue from \$3,357,255 in 2012 to \$3,957,641 in 2013 is attributable to private gifts received to partially offset costs of the IT Infrastructure Upgrade project.

The 10.2% increase in institutional support expense from \$10,395,977 in 2012 to \$11,451,277 is primarily attributable to increased salary and benefit costs of new and existing positions, the bad debt expense required to increase the University's allowance for doubtful accounts and additional costs for projects to review/improve the University's services to students and employees in 2013. Scholarship and fellowship expenses decreased 10.6% from \$7,870,245 in 2012 to 7,038,480 in 2013 due to reduced aid received from the federal (mainly Pell awards) and state (mainly post-secondary aid) governments.

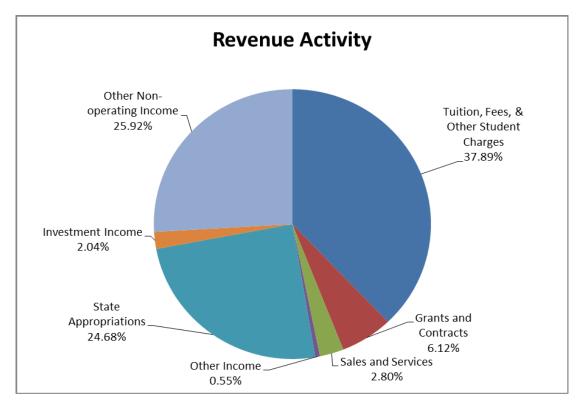
State appropriations represent 24.7% of the University's total revenue in 2013, 25.4% in 2012, and 26.7% in 2011. The University received no state fiscal stabilization funds in 2013 or 2012 after receiving \$2,158,210 in 2011. These percentages and amounts illustrate that tuition and fee revenue alone is not sufficient to cover relevant operational expenses. The University is dependent upon a predictable and relatively stable level of state appropriation funding.

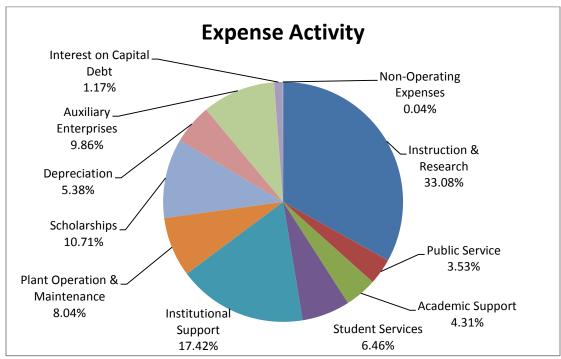
During 2013, investment income amounted to \$1,316,206 as compared to \$102,056 during 2012 and \$1,998,979 during 2011. The increase in investment markets in general is mirrored in the University's increase in investment income. During 2013, the University retained the services of an investment consultant as well as new investment managers to improve the University's long term investment performance.

Pell Grants and certain other grants are considered non-exchange transactions and therefore are reflected as non-operating revenue. The Federal grants portion of Other Grants revenue experienced a 4.7% decrease. Income from federal aid programs such as Pell, SEOG and Veteran's Benefits amounted to \$11.7 million in 2013 as compared with \$12.5 million in 2012. Non-operating grants revenue represents 23.9% of the University's total revenue in 2013, 25.5% in 2012, and 24.4% in 2011.

Capital appropriations increased from \$595,946 in 2012 to \$1,277,613 in 2013 as a result of two new state funded construction projects. The classroom renovation portion of the IT Infrastructure Upgrade project and the Administrative Renovation project which were started in 2013 and are scheduled to be completed in 2014.

The following graphs summarize Shawnee State University's revenue and expense activity for the fiscal year ending June 30, 2013.





#### STATEMENT OF CASH FLOWS

The statement of cash flows provides information about the University's financial condition by reporting the cash sources (receipts) and the cash uses (payments) during the fiscal year ending June 30, 2013. A comparison of cash sources and uses during fiscal years 2013, 2012, and 2011 is presented below:

Cash provided (used) by:	<u>2013</u>	<u>2012</u>	<u>2011</u>
Operating activities Non-capital financing activities Capital and related financing activities Investing activities	\$ (30,636,074) 31,926,242 (2,019,860) (602,573)	\$ (31,659,294) 32,629,493 (2,981,313) (526,649)	\$ (31,322,044) 33,764,852 (4,514,718) 3,869,061
Net increase (decrease) in cash and cash equivalents	(1,332,265)	(2,537,763)	1,797,151
Cash and cash equivalents – Beginning of the year	 2,789,973	 5,327,736	 3,530,585
End of the year	\$ 1,457,708	\$ 2,789,973	\$ 5,327,736

Cash and cash equivalents decreased by \$1,332,265 from 2012 to 2013, compared to a decrease of \$2,537,763 from 2011 to 2012 mainly due to a decrease in funding received from the federal government and State of Ohio during 2013.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of fiscal year 2013, the University had \$88,968,410 in net capital assets. This reflects an overall increase of \$663,244 in net capital assets from 2012.

Capital assets, net of depreciation at June 30,

	<u>2013</u>		<u>2012</u>		<u>2011</u>
Land	\$ 8,003,370	\$	8,003,370	\$	7,934,297
Land Improvements Buildings and Improvements	6,928,632 62,663,260		6,928,632 64,659,216		6,928,632 66,319,725
Equipment	3,058,064		3,656,072		3,674,693
Library books	4,652,734		4,607,964		4,596,607
Construction in progress	 3,662,350	_	449,912	_	55,434
Totals	\$ 88,968,410	\$	88,305,166	\$	89,509,388

#### **Debt Administration**

At June 30, 2013, the University had outstanding General Revenue Bonds Payable totaling \$15,410,000; \$575,000 of which is due within one year. This reflects an overall decrease of \$560,000 in the General Revenue Bonds Payable liability from 2012. The Series 2007 Bonds were issued for the purpose of paying the cost to renovate and construct a new addition to the University Center and for the refunding of the outstanding Series A and Series B Bonds.

During 2013, the University executed a new capital lease with Key Government Finance, Inc. The lease proceeds of \$2,820,339 are funding a portion of the University's IT Infrastructure Upgrade project. As of June 30, 2013, the remaining balance of the capital lease was \$2,247,225; \$962,155 of which is due within one year.

Outstanding debt at year end

g ,	<u>2013</u>	<u>2012</u>	<u>2011</u>
Capital Lease Payable – 2.49%	\$ 2,247,225	\$ -	\$ -
General Revenue Bonds Payable: 4.0% to 5.0% - Series 2007	15,410,000	15,970,000	16,505,000
Total Debt	<u>\$ 17,657,225</u>	<u>\$ 15,970,000</u>	\$ 16,505,000

#### **Current Financial Issues and Concerns**

Shawnee State University's Fiscal Year 2013 (FY13) financial performance was impacted by a 1.2% enrollment decline and the continuation of reductions in state appropriations, and federal, state and local grants. These reductions were moderated by the application of a 3.5% state allowable tuition rate increase and gains in the University's investment portfolio compared to FY12,

Increased FY13 operating expenditures were experienced in institutional support, student support, public support, and instruction. The FY13 general fund budget was built with the assumption that general fund reserves would be utilized. As a result of institution-wide spending-constraint strategies implemented in prior years and continued into FY13, the negative impact was mitigated. Further, in response to the decrease in the University's net position by \$1,048,965 (-1.2%) and anticipated future declines in revenue from multiple sources, the University strengthened its budget-reduction strategies with more austere measures beginning in FY14. These measures are incorporated into a multi-year plan that reduces recurring compensation costs, extends and expands non-compensation constraints, realigns non-coremission operations for greater efficiencies, and preserves the University's general fund reserves. These actions are in addition to the President's prior-initiated academic and non-academic program reviews that are part of a long-term strategy intended to inform operational and academic program decisions.

The University's allocation of state funds referred to as "supplement" has historically been dependent upon the nuances of the state legislative biennial budgetary process. The FY13 supplement was just over \$2.3 million (about 15%) of the FY13 state appropriations of \$15,966,614. These funds are used for programs specifically targeted for the successful completion of academic degrees by a majority of SSU's student body. SSU continued through FY13 to work collaboratively with the Chancellor and his office to demonstrate the importance of offering programs dedicated to academic and student-life services. In FY12, the University initiated a plan to begin a graduated reduction and eventual elimination of the supplement over a 10-year period. This plan was deferred in part due to the negative impact of the state's funding formula changes upon open-access schools beginning in FY13. The volatility of institutional and students' and their parents' personal income is a theme that continues for Shawnee State and for many other higher education institutions in the nation.

As with prior years, the FY13 reduction of federal and state grant dollars requires that the University examine the implications on the youth in our community to no longer have access to the positive and lifelong experiences these programs provide. This trend of lessening financial support for community-based programs is expected to continue as more resources must be redirected to core-mission needs.

Ohio public universities' fiscal conditions are measured annually via financial viability ratios established by Senate Bill 6 ("SB 6"). This ratio is derived from a calculation that considers plant debt, operating expenses, total revenues, and changes to net position. The University continues to remain fiscally strong based upon this measure with its FY12 composite ratio of 3.4 (maximum is 5.0).

Shawnee State University supports statewide collaborative initiatives and participates fully in joint purchasing agreements that provide discount and rebate arrangements. Because of the spending constraints in FY13, the volume of purchasing was reduced by 8.4% from FY12. Conversely, because we were more strategic in our spending for large dollar items, the amount of rebate (monies remitted to the University by vendors when spending thresholds are met) increased by nearly 18%.

Measures taken in FY13 related to the University's auxiliary operations resulted in securing improved financial terms for the University's student housing management agreement beginning fall semester 2013. In addition, the bookstore contract was modified to enhance services and to offer lower-cost options for student textbooks with an improved contractual commission schedule. A comprehensive study of the University's auxiliary operations in FY14 will continue efforts toward assuring the efficient operation of these units.

Throughout FY13, the University has continued to modernize and upgrade its business, technology, and communications systems. An effort that began in FY13 and scheduled for completion in FY14 is the major undertaking to upgrade and increase capacity of SSU's internet infrastructure including enhancing wireless access and the implementation of VoIP technology. We are progressing with the long-term project to expand virtualization of computing systems. Additionally in FY14, measures designed to realize efficiencies for AP/Purchasing business services will be completed through new technology and reconfiguration of the allocated human resources.

Shawnee State University has demonstrated its ability to respond to external influences affecting institutional finances through teamwork and hard decisions. This approach has been crucial to effectively navigate the extended unstable economic climate within which we reside. Simultaneously, in recent years it was necessary to sustain the momentum required for a growing institution by reallocation of diminishing resources. With our first enrollment decline in a four-year period occurring in FY12, we maintain that we must continue to acknowledge and respond to the importance of providing resources for a myriad of priorities such as: enhancing student life and support services, adopting research-driven instructional delivery methods, providing high-quality scientific laboratories and state-of-the-art equipment that improve student outcomes, implementing operating procedures and key measures that ensure the safety and security of all campus populations, and meeting the ever-increasing commitments required by federal and state regulatory mandates.

As has been our management philosophy and practice, Shawnee State is responding with immediate and proactive actions that include the continued re-evaluation of institutional strategic plans, policies, and processes within the context of a changing higher education and uncertain economic environment. We have and will continue to modify and adjust where prudent and in a manner that strengthens the University's commitment to its stated mission.

### SHAWNEE STATE UNIVERSITY STATEMENTS OF NET POSITION June 30, 2013 and 2012

ASSETS	<u>2013</u>	<u>2012</u>
Current assets  Cash and cash equivalents	\$ 1,457,708	\$ 2,789,973
Short-term investments	779,539	247,538
Total cash and short-term investments	2,237,247	3,037,511
Receivables		
Accounts (net of allowance for doubtful accounts of		
\$2,201,580 in 2013 and \$1,813,958 in 2012)	6,431,354	6,286,891
Notes	96,880	91,685
Amounts due from primary government	43,200	13,882
Interest receivable	-	10,126
Inventory	49,095	44,369
Unearned charges	11,749	11,749
Prepaid items	211,249	140,639
Total current assets	9,080,774	9,636,852
Non-current assets		
Investments	18,668,228	17,271,323
Unearned charges	234,981	246,730
Capital assets, net	<u>88,968,410</u>	88,305,166
Total non-current assets	107,871,619	105,823,219
Total assets	<u>\$116,952,393</u>	<u>\$115,460,071</u>

### SHAWNEE STATE UNIVERSITY STATEMENTS OF NET POSITION June 30, 2013 and 2012

LIABILITIES Current liabilities	<u>2013</u>	<u>2012</u>
	\$ 987,629	\$ 994,427
Accounts payable	3,326,604	φ 994,42 <i>1</i> 2,129,853
Accrued wages and benefits  Compensated absences payable	224,281	2,129,653
Compensated absences payable  Capital lease payable	962,155	217,100
Bonds payable	575,000	560,000
Accrued interest payable	80,386	63,484
Unearned revenue	1,221,554	1,363,434
Deposits held by and due to others	131,350	188,337
Total current liabilities	7,508,959	5,516,715
Total current habilities	7,506,959	5,516,715
Non-current liabilities		
Compensated absences payable	2,018,533	1,954,622
Unearned revenue	758,012	805,808
Capital lease payable	1,285,070	005,000
Bonds payable	14,835,000	<u>15,410,000</u>
Total non-current liabilities	18,896,615	18,170,430
Total Horr-current liabilities	10,090,013	10,170,430
Total liabilities	26,405,574	23,687,145
DEFERRED INFLOWS OF RESOURCES		
Service concession agreements	891,429	1.068.571
ocivide concession agreements	031,423	1,000,071
NET POSITION		
Invested in capital assets	72,628,636	72,681,896
Restricted	72,020,000	72,001,000
Expendable		
Loans	112,916	112,916
Other	185,606	236,783
Unrestricted	16,728,232	17,672,760
0.11.00.110.100	10,120,202	11,012,100
Total net position	89,655,390	90,704,355
Total liabilities, deferred inflows and net position	<u>\$116,952,393</u>	<u>\$115,460,071</u>

# SHAWNEE STATE UNIVERSITY DEVELOPMENT FOUNDATION STATEMENTS OF FINANCIAL POSITION June 30, 2013 and 2012

ASSETS	<u>2013</u>	<u>2012</u>
Cash and cash equivalents Investments Contributions receivable, net Beneficial interest in trusts held by others Other assets Property and equipment	\$ 1,521,514 14,274,189 3,249,037 1,225,717 206,575 119,650	\$ 2,042,631 12,768,635 1,349,290 1,144,954 192,381
Total assets	\$ 20,596,682	<u>\$ 17,497,891</u>
LIABILITIES AND NET ASSETS Liabilities Accounts payable	\$ 3,654	\$ 26,121
Deposits held and due to others Annuity payment liability	171,648 <u>297,927</u>	111,778 324,109
Total liabilities	473,229	462,008
Net assets     Unrestricted     Temporarily restricted     Permanently restricted     Total net assets	2,407,943 8,029,210 9,686,300 20,123,453	64,030 9,213,579 7,758,274 17,035,883
Total liabilities and net assets	\$ 20,596,682	<u>\$ 17,497,891</u>

## SHAWNEE STATE UNIVERSITY STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Years ended June 30, 2013 and 2012

REVENUES	<u>2013</u>	<u>2012</u>
Operating revenues Student tuition and fees (net of scholarship allowances of \$12,480,451 in 2013 and 12,251,656 in 2012) Federal grants and contracts State grants and contracts Local grants and contracts Private gifts, grants and contracts Sales and services Miscellaneous Total operating revenues	\$ 24,513,333 2,373,300 370,823 262,926 950,592 1,810,841 357,897 30,639,712	\$ 24,714,784 2,225,814 332,774 287,523 511,144 1,910,816 475,849 30,458,704
EXPENSES		
Operating expenses Education and general		
Instruction and departmental research Public service Academic support Student services Institutional support Operation and maintenance of plant Scholarships and fellowships Depreciation expense Auxiliary enterprises Total operating expenses	21,750,948 2,321,027 2,833,861 4,245,464 11,451,277 5,285,870 7,038,480 3,538,363 6,479,758 64,945,048	21,129,397 2,154,204 2,820,322 4,105,408 10,395,977 5,177,885 7,870,245 3,561,196 6,329,988 63,544,622
Operating loss	(34,305,336)	(33,085,918)
NON-OPERATING REVENUES (EXPENSES)  State appropriations Federal, state and local grants and contracts Private grants and contracts Investment income Interest on capital asset related debt Loss on disposal of capital assets Amortization of debt issuance cost Net non-operating revenues	15,966,614 14,692,279 800,397 1,316,206 (770,656) (14,333) (11,749) 31,978,758	16,120,703 15,410,720 813,459 102,056 (765,334) (75,888) (11,748) 31,593,968
Change in net position before capital appropriations	(2,326,578)	(1,491,950)
Capital appropriations	1,277,613	595,946
CHANGE IN NET POSITION	(1,048,965)	(896,004)
NET POSITION  Beginning of year	90,704,355	91,600,359
End of year	\$ 89,655,390	<u>\$ 90,704,355</u>

See accompanying notes to financial statements.

# SHAWNEE STATE UNIVERSITY DEVELOPMENT FOUNDATION STATEMENTS OF ACTIVITIES

Year ended June 30, 2013 with comparative 2012 totals

Revenues, gains and other	<u>Unrestricted</u>	Temporarily Restricted	Permanently Restricted	Total <u>2013</u>	Total <u>2012</u>
support Contributions Investment income, net Losses on uncollectable	\$ 180,054 161,811	\$ 693,765 1,643,534	\$ 1,929,951 -	\$ 2,803,770 1,805,345	\$ 1,801,717 55,383
contributions Other income	(883) 4,000	(1,841) -	(1,925) -	(4,649) 4,000	(11,601) -
Net assets released from restrictions Total revenues and	3,519,827	(3,519,827)			
other support	3,864,809	(1,184,369)	1,928,026	4,608,466	1,845,499
Expenses Scholarships and other					
student aid	188,153	-	-	188,153	197,370
Institutional support	1,078,311	-	-	1,078,311	796,216
Guest speakers and lecturers Management and	10,751	-	-	10,751	8,355
general expenses	243,681			243,681	<u>191,467</u>
Total expenses and losses	1,520,896			1,520,896	1,193,408
Change in net assets	2,343,913	(1,184,369)	1,928,026	3,087,570	652,091
Net assets at beginning of year	64,030	9,213,579	7,758,274	17,035,883	16,383,792
Net assets at end of year	\$ 2,407,943	<u>\$ 8,029,210</u>	\$ 9,686,300	\$ 20,123,453	\$ 17,035,883

### SHAWNEE STATE UNIVERSITY DEVELOPMENT FOUNDATION STATEMENT OF ACTIVITIES Year ended June 30, 2012

Revenues, gains and other	<u>Ur</u>	restricted	Temporarily Restricted		anently tricted	Total <u>2012</u>
support Contributions	\$	79,638	\$ 1,718,238	\$	3,841	\$ 1,801,717
Investment income, net	Ψ	(87,860)	143,243	Ψ	-	55,383
Losses on uncollectable		(- ,,	-,			,
contributions		(100)	(11,446)		(55)	(11,601)
Net assets released from			/			
restrictions	<u>1</u> ,	108,833	(1,108,833)			<u>-</u>
Total revenues and	4	100 511	744 202		3,786	1 945 400
other support		100,511	741,202		3,700	1,845,499
Expenses						
Scholarships and other						
student aid		197,370	-		-	197,370
Institutional support		796,216	-		-	796,216
Guest speakers and lecturers Management and		8,355	-		-	8,355
general expenses		<u>191,467</u>				191,467
Total expenses and losses	_1,	193,408				1,193,408
Change in net assets		(92,897)	741,202		3,786	652,091
Net assets at beginning of year		156,927	8,472,377	7,7	<u>′54,488</u>	16,383,792
Net assets at end of year	\$	64,030	\$ 9,213,579	\$ 7,7	<u>′58,274</u>	<u>\$ 17,035,883</u>

# SHAWNEE STATE UNIVERSITY STATEMENTS OF CASH FLOWS Years ended June 30, 2013 and 2012

Cook flows from an arcting activities	<u>2013</u>	<u>2012</u>
Cash flows from operating activities	Ф 00 700 00F	Ф 00 7C4 007
Cash received from tuition, fees, and other student charges	\$ 23,730,995	\$ 23,764,007
Cash received from gifts, grants and contracts  Cash received from sales and services	3,618,834 1,880,347	2,869,993 1,860,456
Cash received from miscellaneous services	357,897	475,849
	(15,274,349)	(13,760,716)
Cash payments to suppliers for goods and services Cash payments to employees for services	(26,791,059)	(27,249,569)
Cash payments for employees benefits	(11,120,259)	(11,749,069)
Cash payments for scholarships and fellowships	(7,038,480)	(7,870,245)
Net cash from operating activities	(30,636,074)	(31,659,294)
Net cash from operating activities	(30,030,074)	(31,039,294)
Cash flows from non-capital financing activities		
State appropriations	15,966,614	16,120,703
Non-exchange gifts, grants and contracts	16,013,224	16,490,549
Net cash from agency transactions	<u>(53,596</u> )	18,241
Net cash from non-capital financing activities	31,926,242	32,629,493
Cash flows from capital and related financing activities		
Capital appropriations	1,236,199	606,535
Proceeds from capital debt	2,820,339	, -
Payments for capital acquisitions	(4,170,223)	(2,269,648)
Principal payments	(1,133,113)	(535,000)
Interest payments	(773,062)	(783,200)
Net cash from capital and related financing activities	(2,019,860)	(2,981,313)
Cash flows from investing activities		
Interest on investments	357,055	339,317
Proceeds for sales and maturities of investments	14,650,304	62,190
Purchase of securities	(15,609,932)	(928,156)
Net cash from investing activities	(602,573)	(526,649)
Net change in cash and cash equivalents	(1,332,265)	(2,537,763)
Cash and cash equivalents, beginning of year	2,789,973	5,327,736
Cash and cash equivalents, end of year	<u>\$ 1,457,708</u>	<u>\$ 2,789,973</u>

# SHAWNEE STATE UNIVERSITY STATEMENTS OF CASH FLOWS Years ended June 30, 2013 and 2012

RECONCILIATION OF OPERATING LOSS TO NET		<u>2013</u>		<u>2012</u>
CASH PROVIDED (USED) BY OPERATING ACTIVITIES  Operating loss  Adjustments to reconcile operating loss to net cash	\$	(34,305,336)	\$	(33,085,918)
provided (used) by operating activities  Depreciation expense  Changes in assets and liabilities		3,538,363		3,561,196
Accounts receivable		(793,400)		(1,237,496)
Notes receivable Prepaid items		(5,195) (74,735)		(8,883) 11,108
Inventory Accounts payable		(4,726) (6,798)		(4,823) 495,822
Accrued wages and benefits Compensated absences payable		1,197,485 71,012		(1,358,564) 210,285
Unearned revenue	<u> </u>	(253,044)	Ф.	(242,021)
Net cash used by operating activities	Φ	(30,636,074)	\$	(31,659,294)

#### **NOTE 1 - REPORTING ENTITY**

Shawnee State University (the "University") is a state institution of higher education created in 1986 by the Ohio General Assembly under House Bill 739. The University is one of several state-supported universities in Ohio. It is declared by statute to be a body politic and corporate and an instrumentality of the State. The University is governed by a nine member Board of Trustees which is granted authority under Ohio law to do all things necessary for the proper maintenance and continual successful operation of the University. The Trustees are appointed for staggered nine-year terms by the Governor with the advice and consent of the State Senate. In addition, two non-voting student members are appointed to the Board of Trustees for staggered two year terms.

GASB Statement No. 14 – The Financial Reporting Entity, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units and GASB Statement No. 61, The Financial Reporting Entity - Omnibus provide guidance to determine whether certain organizations for which the primary government is not financially accountable should be reported as component units based on the nature and significance of their relationship with the primary government. Generally, it requires reporting as a component unit an organization that raises and holds significant economic resources for the direct benefit of a government unit.

The Shawnee State University Development Foundation (the "Foundation") is a legally separate, tax-exempt organization supporting the University. The Foundation acts primarily as a fund-raising organization to supplement the resources that are available to the University in support of its programs. The Foundation's Board of Directors is self-perpetuating and consists of graduates and friends of the University. Although the University does not control the timing or amount of receipts from the Foundation, the majority of resources, or income thereon, the resources the Foundation holds and invests are restricted to the activities of the University by the donors. Because these restricted resources held by the Foundation can only be used by, or for the benefit of, the University, the Foundation is considered a component unit of the University and is discretely presented in the University's financial statements.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the University have been prepared on the accrual basis and are in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant Shawnee State University accounting policies are described below.

#### **Basis of Presentation**

In accordance with GASB Statement No. 35, Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities and subsequent standards issued by GASB, the University has elected to report as an entity engaged in business-type activities. GASB No. 35 establishes standards for external financial reporting for public colleges and universities and requires that resources be classified for accounting and reporting purposes into the following net position categories:

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

• **Invested in capital assets:** Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets.

#### Restricted:

**Nonexpendable** – Resources subject to externally imposed stipulations that they be maintained permanently by the University.

**Expendable** – Resources whose use by the University is subject to externally imposed stipulations that can be fulfilled by actions of the University pursuant to those stipulations or that expire by the passage of time. This category of net position principally represent amounts for specified capital construction projects.

 Unrestricted: Resources whose use by the University is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of management or the Board of Trustees or may otherwise be limited by contractual agreements with outside parties.

When an expenditure is incurred for purposes for which both restricted and unrestricted funds are available, it is the University's policy to apply restricted resources first, then unrestricted resources as needed.

The financial statements presentation is intended to provide a comprehensive, entity-wide perspective of the University's assets, liabilities, deferred inflows of resources, net position, revenues, expenses, changes in net position and cash flows.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Shawnee State University financial statements are prepared using the accrual basis of accounting.

Revenue is recorded on the accrual basis when the exchange takes place. Expenses are recognized at the time they are incurred.

#### **Unearned Revenue**

Unearned revenue is predominantly made up of three categories of income. The first consists of receipts relating to tuition and student fees in advance of the services to be provided. The University will recognize revenue to the extent these services are provided over the coming fiscal year. The second is the net original issue premium of General Receipt Bonds issued in 2007. This revenue is computed using an effective interest rate method over the life of the bonds. The third is revenue received from the University bookstore vendor. These funds are designated for improvements to the bookstore as part of the University Center renovation project. The funding is dependent on retaining the contract with this vendor. The straight line method will be used to amortize the revenue over the remaining life of the contract.

#### **Income Taxes**

The Internal Revenue Service has determined the University to be exempt from federal income taxes under Section 115 of the Internal Revenue Code, except for unrelated business income.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Deposits and Investments**

For the year ended June 30, 2005, the University implemented GASB Statement No. 40, *Deposit and Investment Risk Disclosures, an amendment of GASB Statement No.* 3. This statement amends certain custodial risk provisions of GASB Statement No. 3 and addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk.

Investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase are reported at fair value. The University has investment management agreements with Agincourt Capital Management, Manning & Napier Advisors and TAMRO Capital Partners, as permitted by State statute. The agreements allow (within statute limits) investment in both debt and equity instruments.

The University has invested funds in the State Treasury Asset Reserve of Ohio ("STAR Ohio"). STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price at which the investment could be sold on June 30, 2013.

For purposes of the statement of cash flows and presentation on the statement of net position all investments with original maturities of three months or less at the time they are purchased by the University are presented on the financial statements as cash equivalents.

Short-term investments represent investments with maturities of between 90 days and one year.

#### **Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff, the majority of each residing in the State of Ohio. Accounts receivable also include amounts due from the federal government, state and local governments or private sources, in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

#### **Capital Assets**

Capital assets utilized by Shawnee State University are reported on the statement of net position. All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. Shawnee State University maintains a capitalization threshold of one thousand, five hundred dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land, land improvements, library books and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	<b>Estimated Lives</b>
Buildings and Improvements	25-50 years
Machinery and Equipment	5-20 years
Licensed Vehicles	5-10 years

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Shawnee State University's policy is to capitalize net interest on construction projects until completion of the project. The amount of the capitalized interest is the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investments of the debt proceeds over the same period. Capitalized interest is amortized on a straight-line basis over the estimated useful life of the asset. No capitalized interest was recorded for fiscal years 2013 and 2012.

#### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation is attributable to service already rendered and it is probable that the employer will compensate the employee for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability will include employees currently eligible to receive termination benefits and those Shawnee State University had identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and the employee's wage rate at year end, taking into consideration any limits specified in Shawnee State University's termination policy.

#### **Self-Insurance**

The University is self-insured for certain employee health benefit programs. Funding for these programs is based on actuarial projections provided by the plan administrators. Aggregate stop loss insurance is maintained for benefit payments that exceed the maximum limits outlined in the policy. A liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, is recorded.

#### **Operating and Non-operating Revenues and Expenses**

The University's policy for defining operation activities as reported on the statement of revenues, expenses, and changes in net position is to report those activities that generally result from exchange transactions, such as payments received for providing services or payments made for services or goods received. Nearly all of the University's expenses are from exchange transactions. Certain significant revenue streams relied upon for operations are recorded as non-operating revenues as defined by GASB Statements Nos. 24, 34 and 35, including state appropriations, Pell grants and investment income. Non-operating expenses consist primarily of interest payments on capital asset related debt.

#### **Discounts and Allowances**

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the statements of revenues, expenses, and changes in net position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the University, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain federal, state, local and nongovernmental grants are recorded as either operating or non-operating revenues in the University's financial statements based on whether or not they are considered exchange transactions. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the University has recorded a scholarship discount and allowance.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond the year end are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expense is reported in the year in which the services are consumed.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Unearned Charges**

Debt issuance cost and fees on long-term debt are recorded as unearned charges in the year paid and amortized over the life of the debt issuance instead of being expensed.

#### **Service Concession Arrangements**

The University has an agreement with a food service provider which is a service concession arrangement. The University received funds toward dining hall renovations that are contingent upon the University utilizing the services of the food service provider over a ten year period. The amounts received are being amortized over the life of the contract arrangement. The unamortized amounts previously were reflected as unearned revenue. Under GASB No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* which became effective in the year ended June 30, 2013, service concession arrangements are to be reported as deferred inflows or outflows. The University reclassified the amounts related to this service concession arrangement from unearned revenue to deferred inflows of resources at June 30, 2013 and 2012. The amounts totaled \$891,429 and \$1,068,571, respectively. This reclassification had no effect on the Statement of Revenues, Expenses and Changes in Net Position.

#### **Budgetary Process**

Although not required under the Ohio Revised Code, estimated budgets are adopted by the University Board of Trustees in June for the following fiscal year. As part of budgetary control, purchase orders, contracts and other commitments are recorded as the equivalent of an expense on the budgetary basis in order to reserve that portion of the applicable encumbrance.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue during the reporting period. Actual results could differ from those estimates.

#### **Adoption of New Accounting Pronouncements**

In fiscal year 2013, the provisions of the following GASB Statements became effective:

- GASB Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements, issued November 2010. The provisions of this Statement are effective for periods beginning after December 15, 2011. This Statement addresses how to account for and report service concession arrangements (SCAs), a type of public-private or public-public partnership into which state and local governments are increasingly entering.
- GASB Statement No. 61, The Financial Reporting Entity: Omnibus, issued November 2010. The provisions of this Statement are effective for periods beginning after June 15, 2012. This Statement is designed to improve financial reporting for government entities by amending the requirements of Statement No. 14, The Financial Reporting Entity and Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments, to better meet user needs and to address reporting entity issues that have arisen since those Statements were issued in 1991 and 1999, respectively.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements issued December 2010. The provisions of this Statement are effective for periods beginning after December 15, 2011. This Statement is intended to enhance the usefulness of its Codification by incorporating guidance that previously could only be found in certain Financial Accounting Standards Board and American Institute of Certified Public Accountants pronouncements
- GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, issued June 2011. The provisions of this Statement are effective for periods beginning after December 15, 2011. This Statement is intended to improve financial reporting by providing citizens and other users of state and local government financial reports with information about how past transactions will continue to impact a government's financial statements in the future. In addition, the pronouncement does change the name of the Statement of Net Assets to the Statement of Net Position. A corresponding change has been made to the Statement of Revenues, Expenses and Changes in Net Position.

The adoption of these GASB statements had no significant impact on the University's financial condition or operating results. However, the University does have a service concession arrangement that under previous GASB guidance the University reflected as unearned revenue. Under GASB 63, service concession arrangements are deferred inflows and have been presented as such on the Statement of Net Position at June 30, 2013 and 2012.

**Recent Accounting Pronouncements** - As of June 30, 2013, the GASB has issued the following statements not yet implemented by the University.

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, issued March 2012. The provisions of this Statement are effective for periods beginning after December 15, 2012. This Statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

GASB Statement No. 66, *Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62*, issued March 2012. The provisions of this Statement are effective for periods beginning after December 15, 2012. This Statement is intended to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, *Statements No. 54*, *Fund Balance Reporting and Governmental Fund Type Definitions, and No. 62*, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*.

GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, issued June 2012. The provisions of this Statement are effective for periods beginning after June 15, 2014. This Statement is intended to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GASB Statement No. 69, Government Combinations and Disposals of Government Operations, issued January 2013. The provisions of this Statement are effective for periods beginning after December 15, 2013. This Statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. As used in this Statement, the term government combinations include a variety of transactions referred to as mergers, acquisitions, and transfers of operations.

GASB Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees, issued April 2013. The provisions of this Statement are effective for periods beginning after June 15, 2013. This Statement specifies the information required to be disclosed by the governments that extend nonexchange financial guarantees. In addition, this Statement requires new information to be disclosed by governments that receive nonexchange financial guarantees.

The University's management has not yet determined the effect these statements will have on the University's financial statements.

#### Reclassifications

Certain 2012 items have been reclassified to conform to the 2013 presentation. Reclassifications had no impact on the change in net position or total net position.

#### **NOTE 3 - DEPOSITS AND INVESTMENTS**

The University invests in those instruments identified by state statute. Specifically, authorized investment instruments consist of obligations of the U. S. Treasury, agencies and instrumentalities of the U. S. Government, bonds and other obligations of the State of Ohio and its political subdivisions, collateralized certificates of deposit, and the State Treasury Asset Reserve of Ohio ("STAR Ohio"), which is managed by the State of Ohio. The University also has investment management agreements with Agincourt Capital Management, Manning & Napier Advisors, and TAMRO Capital Partners as permitted by state statute. The agreements allow (within statute limits) investment in both debt and equity instruments.

#### **Deposits**

Custodial credit risk: At June 30, 2013, the carrying amount of the University's deposits, (which consist of cash, excluding cash on hand of \$3,787, deposits held by trustee, and investments) was \$1,453,921 and the bank balance was \$1,854,618. The difference in the carrying amount and bank balance primarily results from outstanding checks. Of the bank balance, \$250,000 is covered by Federal Deposit Insurance. At June 30, 2012, the carrying amount of the University's deposits, (which consist of cash, excluding cash on hand of \$4,210, deposits held by trustee, and investments) was \$2,785,763 and the bank balance was \$3,365,881.

#### Investments

All investments are stated at fair value. Investments received by gift are stated at fair value at the date of gift if a fair value is available, and otherwise at an appraised or nominal value.

#### NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

As of June 30, 2013, the University had the following investments and maturities using the segmented time distribution method:

		Investment Maturities (in years)			
Investment Type	<u>Fair Value</u>	<u>&lt;1</u>	<u>1-5</u>	<u>6-10</u>	
US Govt. and agency bonds Corporate bonds and notes Fixed income mutual funds Money market funds STAR Ohio funds	\$ 1,552,759 1,684,928 3,194,304 977,710 4,164,785	\$ 312,946 10,516 - 445,709 4,164,785	\$ 493,890 725,487 377,945 532,001	\$ 745,923 948,925 2,816,359 -	
	11,574,486	<u>\$ 4,933,956</u>	<u>\$2,129,323</u>	<u>\$ 4,511,207</u>	
Equities and equity funds	7,873,281				
	<u>\$ 19,447,767</u>				

As of June 30, 2012, the University had the following investments and maturities using the segmented time distribution method:

			Investment Maturities (in years)				
Investment Type Fair Value		Fair Value		<u>&lt;1</u>	<u>1-5</u>		<u>6-10</u>
Bond mutual funds Money market funds STAR Ohio funds	\$	6,403,495 348,967 4,036,754	\$	287,331 4,036,754	\$ 1,284,794 61,636	\$	5,118,701 - -
		10,789,216	\$	4,324,085	<u>\$1,346,430</u>	<u>\$</u>	5,118,701
Equities and Equity Funds		6,729,645					
	\$	17,518,861					

Investments at June 30, 2013 and 2012 are shown in the statement of net position as current in the amount of \$779,539 and \$247,538, respectively, and as non-current in the amount of \$18,668,228 and \$17,271,323, respectively.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The University's Investment Policy does not specifically limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The University's Investment Policy limits investments in fixed income securities to government and agency issues and corporate issues in the top four quality rating of recognized credit services. Other than for alternative investments, investments below investment grade and derivatives are specifically prohibited.

#### NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

As of June 30, 2013 and 2012 the University had the following investments and quality ratings:

Investment Type	Rating	2013 <u>Fair Value</u>	2012 <u>Fair Value</u>
US Govt. and agency bonds	AAA	\$ 1,552,759	\$ -
Corporate bonds and notes	AAA AA A BBB BB B	30,377 122,311 658,267 859,353 14,620 126,543	4,993,657 1,158,251 61,646 63,398
Fixed income mutual funds	BBB B	1,719,269 1,475,035	-
Money market funds	AAA AA A	445,709 532,001 -	287,331 - 61,636
STAR Ohio funds	AAA	4,164,785	4,036,754
		<u>\$ 11,574,486</u>	\$ 10,789,216

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The University's Investment Policy limits investment in any single issue other than U.S. government securities to 5% of the total investment portfolio.

#### **NOTE 4 - STATE SUPPORT**

The University is a state-assisted institution of higher education which receives a student-based subsidy from the State of Ohio. This subsidy is determined annually based upon a formula devised by the Ohio Board of Regents, adjusted to State resources available.

In addition to the student subsidies, the State of Ohio provides the funding for the construction of major plant facilities on the University's campus. The funding for the construction of facilities is obtained from the issuance of revenue bonds by the Ohio Public Facilities Commission, which in turn causes the construction and subsequent lease of the facility by the Ohio Board of Regents. Upon completion of a facility, the Ohio Board of Regents turns over control to the University. The University capitalizes the costs of these facilities as construction is completed and payment is received from the Ohio Public Facilities Commission.

Neither the obligation for the revenue bonds issued by the Ohio Public Facilities Commission or the annual debt service charges for principal and interest on the bonds are reflected in the University's financial statements. These are currently being funded through appropriations to the Ohio Board of Regents by the Ohio General Assembly.

#### **NOTE 4 - STATE SUPPORT** (Continued)

The University facilities are not pledged as collateral for the revenue bonds. Instead, the bonds are supported by a pledge of monies in the Higher Education Bond Service Fund established in the custody of the Treasurer of the State of Ohio. If sufficient monies are not available for this fund, a pledge exists to assess a special student fee uniformly applicable to students in state-assisted institutions of higher education throughout the State.

As a result of the above described financial assistance provided by the State of Ohio to the University, outstanding debt issued by the Ohio Public Facilities Commission is not included on the University's statement of net position. In addition, appropriations by the General Assembly to the Ohio Board of Regents for payment of debt service charges are not reflected as appropriation revenue received by the University, and the related debt service payments are not recorded in the University's accounts.

The University received appropriations from the State to fund capital improvements. The costs, both direct and indirect, are subject to examination and approval by the State of Ohio.

#### **NOTE 5 - RISK MANAGEMENT**

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2013, the University maintained comprehensive insurance coverage with a private carrier for real property, building contents, motor vehicles, and liability coverages. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 100% insured.

Coverage provided by this company is as follows:

Real and personal property (\$100,000 deductible)	\$ 181,553,648
Automobile liability (\$100,000 deductible)	1,000,000*
Uninsured motorists (\$100,000 deductible)	1,000,000*
Employee benefits liability (\$100,000 deductible)	1,000,000*
General liability per occurrence (\$100,000 deductible)	1,000,000*

<sup>\* \$9,000,000</sup> excess over general liability, auto liability and employer's liability.

The University also has an International Travel comprehensive services assistance plan. The plan covers medical, security and traveler assistance.

The University is participating in a 3 year group pollution liability coverage plan, with a coverage limit of \$5m/\$10m, and a \$25,000 deductible.

The University had a fully insured health care plan in FY12 and transitioned to a self-insured plan beginning in FY13.

Workers' compensation benefits are provided through the State Bureau of Workers' Compensation. Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

#### **NOTE 6 - GRANTS AND CONTRACTS**

Revenue from grants and contracts is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the University must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the University on a reimbursement basis.

#### **NOTE 7 - RETIREMENT PLANS**

Employee retirement benefits are available for substantially all employees under retirement plans administered by the Ohio Public Employees Retirement Systems ("OPERS") and the State Teachers Retirement System of Ohio ("STRS Ohio"). Employees may opt out of OPERS and STRS Ohio and participate in an Alternative Retirement Plan ("ARP").

OPERS and STRS Ohio each offer three separate retirement plans: a defined benefit plan, a defined contribution plan, and a combined plan. Authority to establish and amend benefits is provided by state statute per the Ohio Revised Code.

<u>Defined Benefit Plans</u>: The defined benefit plans of STRS Ohio and OPERS are cost-sharing multipleemployer public employee retirement plans that provide retirement, disability, postretirement healthcare, and survivor benefits for plan members.

The Ohio Public Employees Retirement System issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705 or 1-800-222-PERS. STRS Ohio issues a stand-alone financial report. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371, or by calling (614) 227-4090.

Under OPERS, the employee contribution rate is 10% for all employees with the exception of law enforcement whose rate is 12.6%. The employer contribution rate is 14% for all employees with the exception of law enforcement whose rate is 18.1%. The University's contributions to OPERS for the years ending June 30, 2013, 2012, and 2011 were \$1,542,319, \$1,517,417, and \$1,489,653, respectively, which are equal to the required contributions for each year.

Under STRS Ohio plan, the employee contribution rate is 10% and the employer contribution rate is 14%. The University's contributions for pension obligations to STRS Ohio for the fiscal years ending June 30, 2013, 2012, and 2011 were \$1,751,226, \$1,737,157, and \$1,712,283, respectively. All required contributions have been made for the three fiscal years.

<u>Defined Contribution Plans</u>: All newly hired full time administrative employees, classified support staff, and faculty are eligible to choose an Alternative Retirement Plan ("ARP") rather than the STRS Ohio or OPERS. Once an employee decides to enroll in an ARP or the state retirement plan, the decision is irrevocable during their employment with the University.

An employee in an OPERS eligible position contributes 10% of their earned income to their ARP account. Legislation mandates the employer must contribute an amount to the state retirement system to which the employee would otherwise have belonged. For the years ended June 30, 2013 and 2012, 13.23% was paid into the member's ARP account and the remaining .77% was paid to OPERS, as required by state legislation, to cover un-funded liabilities.

#### NOTE 7 - RETIREMENT PLANS (Continued)

An employee in a STRS Ohio eligible position contributes 10% of their earned income to their ARP account. Legislation mandates the employer must contribute an amount to the state retirement system to which the employee would otherwise have belonged. For the years ended June 30, 2013 and 2012, 10.5% was paid into the member's ARP account and the remaining 3.5% was paid to STRS Ohio, as required by state legislation, to cover un-funded liabilities.

As of June 30, 2013 and 2012, there are approximately 56 and 53 active participants, respectively, participating in an ARP. The University's contribution for employees enrolled in ARP accounts for fiscal year 2013, 2012, and 2011 was \$529,554, \$478,606, and \$444,341, respectively.

<u>Combined Plans</u>: OPERS and STRS Ohio also offer combined plans with features of both a defined benefit plan and a defined contribution plan. In the combined plans, employee contributions are invested in self-directed investments, and the employer contribution is used to fund a reduced defined benefit.

#### **NOTE 8 - POSTEMPLOYMENT BENEFITS**

<u>Ohio Public Employees Retirement System (OPERS)</u>: OPERS provides access to post-retirement health care coverage to age and service retirees with 10 or more years of qualifying Ohio service credit. Access to health care coverage for disability recipients and primary survivor recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB to its eligible members and beneficiaries. Authority to establish and amend benefits is provided per the Ohio Revised Code.

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0% during calendar years 2012 and 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% during calendar years 2012 and 2011. Effective January 1, 2013, the portion of employer contributions allocated to healthcare was lowered to 1 percent for both plans, as recommended by the OPERS Actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

<u>State Teachers Retirement System (STRS Ohio)</u>: STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. Pursuant to the Ohio Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

Under Ohio Law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contribution rate, 1% of the covered payroll was allocated to post-employment health care for 2013, 2012, and 2011. The portion of the University's 2013, 2012, and 2011 contributions to STRS Ohio used to fund post-employment benefits was \$125,088, \$124,083, and \$122,305, respectively.

#### **NOTE 9 - COMPENSATED ABSENCES**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Vacation time may be accumulated up to a maximum of twice the employee's current accrual rate. Faculty does not earn vacation time.

Faculty, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated with no maximum by all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 40 days for qualifying employees.

#### **NOTE 10 - LONG-TERM OBLIGATIONS**

The changes in the University's long-term obligations during fiscal year 2013 were as follows:

	Principal Outstanding July 1, 2012	<u>Additions</u>	<u>Deductions</u>	Principal Outstanding June 30, 2013	Amounts Due in One <u>Year</u>
2007 General Receipts Bonds, Series 2007	\$ 15,970,000	\$ -	\$ 560,000	\$ 15,410,000	\$ 575,000
Capital Lease	-	2,820,339	573,114	2,247,225	962,155
Compensated Absenses	2,171,802	309,295	238,283	2,242,814	224,281
Total Long-Term Liabilities	<u>\$ 18,141,802</u>	\$ 3,129,634	\$ 1,371,397	<u>\$ 19,900,039</u>	<u>\$ 1,761,436</u>
The changes in the University's long-term obligations during fiscal year 2012 were as follows:					
	Principal Outstanding July 1, 2011	<u>Additions</u>	<u>Deductions</u>	Principal Outstanding June 30, 2012	Amounts Due in One <u>Year</u>
2007 General Receipts Bonds, Series 2007	\$ 16,505,000	\$ -	\$ 535,000	\$ 15,970,000	\$ 560,000
Compensated Absenses	1,961,517	425,956	215,671	2,171,802	217,180
Total Long-Term Liabilities	<u>\$ 18,466,517</u>	\$ 425,956	<u>\$ 750,671</u>	<u>\$ 18,141,802</u>	<u>\$ 777,180</u>

#### NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

On June 5, 2007, the University issued \$18,000,000 of General Receipts Bonds, Series 2007, dated June 5, 2007, maturing at various dates, through June 1, 2034 at coupon rates ranging from 4.0% to 5.0%. The Series 2007 Bonds were issued for the purpose of paying the costs to renovate and construct a new addition to its University Center and for refunding the outstanding Series A and Series B Bonds.

During fiscal year 2013, the University entered into a capital lease agreement to fund an IT Infrastructure upgrade project. The agreement totals \$2,820,339 with various payment dates through October 1, 2016. Assets purchased utilizing these funds are included within construction in progress at June 30, 2013.

The interest expense for fiscal years 2013 and 2012 was \$770,656 and \$765,334, respectively.

Principal and interest amounts due within each of the next five years and thereafter on the capital lease and Series 2007 bond obligations outstanding at June 30, 2013 are as follows:

Year Ended June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 1,537,155	\$ 772,245	\$ 2,309,400
2015	887,747	748,766	1,636,513
2016	918,268	719,445	1,637,713
2017	939,055	689,058	1,628,113
2018	525,000	658,000	1,183,000
2019 – 2023	3,010,000	2,920,000	5,930,000
2024 – 2028	3,820,000	2,096,750	5,916,750
2029 – 2033	4,890,000	1,039,750	5,929,750
2034	<u>1,130,000</u>	<u>56,500</u>	<u>1,186,500</u>
Total	<u>\$ 17,657,225</u>	\$ 9,700,514	<u>\$ 27,357,739</u>

#### **NOTE 11 - LEASES**

The University's operating leases consist of real property and movable equipment that are set to expire on June 30, 2014. Total expenditures during 2013 and 2012 under operating leases amounted to approximately \$311,700 and \$309,200, respectively.

Minimum lease payments of \$264,823 will occur in fiscal year 2014.

# SHAWNEE STATE UNIVERSITY NOTES TO FINANCIAL STATEMENTS June 30, 2013 and 2012

# **NOTE 12 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2013, was as follows:

	Balance 07/01/2012	Reclass and Additions	Reductions	Balance 06/30/2013
Capital assets, not being depreciated				
Land	\$ 8,003,370	\$ -	\$ -	\$ 8,003,370
Land improvements	6,928,632	-	-	6,928,632
Library books	4,607,964	50,602	(5,832)	4,652,734
Construction in progress	449,912	3,610,283	(397,845)	3,662,350
Total capital assets,				
not being depreciated	<u>19,989,878</u>	3,660,885	(403,677)	23,247,086
Capital assets being depreciated				
Buildings and improvements	97,170,292	639,069	-	97,809,361
Equipment	13,221,410	313,831	(35,625)	<u>13,499,616</u>
Total capital assets, being				
depreciated	110,391,702	952,900	(35,625)	111,308,977
Less accumulated depreciation				
Buildings and improvements	(32,511,076)	(2,635,025)	-	(35,146,101)
Equipment	(9,565,338)	(903,338)	27,124	(10,441,552)
Total accumulated depreciation	(42,076,414)	(3,538,363)	27,124	(45,587,653)
Total capital assets,				
being depreciated, net	68,315,288	(2,585,463)	(8,501)	65,721,324
Capital assets, net	<u>\$ 88,305,166</u>	<u>\$ 1,075,422</u>	<u>\$ (412,178)</u>	\$ 88,968,410

# SHAWNEE STATE UNIVERSITY NOTES TO FINANCIAL STATEMENTS June 30, 2013 and 2012

#### NOTE 12 - CAPITAL ASSETS (Continued)

Capital assets activity for the fiscal year ended June 30, 2012, was as follows:

	Balance <u>07/01/2011</u>	Reclass and <u>Additions</u>	Reductions	Balance 06/30/2012
Capital assets, not being				
depreciated Land Land improvements Library books Construction in progress	\$ 7,934,297 6,928,632 4,596,607 55,434	\$ 69,073 - 50,871 405,859	\$ - (39,514) (11,381)	\$ 8,003,370 6,928,632 4,607,964 449,912
Total capital assets, not being depreciated	19,514,970	525,803	(50,895)	19,989,878
Capital assets being depreciated Buildings and improvements Equipment	96,227,416 12,426,643	942,876 975,564	- (180,797)	97,170,292 13,221,410
Total capital assets, being depreciated	108,654,059	1,918,440	(180,797)	110,391,702
Less accumulated depreciation Buildings and improvements Equipment	(29,907,691) (8,751,950)	(2,603,385) (957,811)	- 144,423	(32,511,076) (9,565,338)
Total accumulated depreciation	(38,659,641)	(3,561,196)	144,423	(42,076,414)
Total capital assets, being depreciated, net	69,994,418	(1,642,756)	(36,374)	68,315,288
Capital assets, net	\$ 89,509,388	<u>\$ (1,116,953</u> )	<u>\$ (87,269</u> )	\$ 88,305,166

#### **NOTE 13 - CONTINGENCIES**

The University receives financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs, generally requires compliance with terms and conditions specified in the grant and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the unrestricted or restricted educational and general funds or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material adverse effect on the overall financial statements of the University at June 30, 2013.

The University is not currently a party to any legal actions.

#### SHAWNEE STATE UNIVERSITY NOTES TO FINANCIAL STATEMENTS June 30, 2013 and 2012

#### **NOTE 14 - COMPONENT UNIT DISCLOSURE**

The accompanying financial statements of the Foundation have been prepared in accordance with accounting principles generally accepted in the United States of America. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the University's financial reporting entity for these differences.

Temporarily restricted net assets represent funds, which are restricted for a specific purpose determined by the donor. Permanently restricted net assets represent contributions in which the donor has stipulated, as a condition of the gift, that the principal be maintained intact and only the earnings of the fund be expended as the donor has specified. Temporarily and permanently restricted net assets at June 30, 2013 and 2012 are restricted primarily for scholarships, University programs, and capital improvements.

Contributions, including unconditional promises to give, are recognized as revenues in the period the related commitments are received. Conditional promises to give are not recognized until they become unconditional, that is when the conditions on which they depend are substantially met. Contributions of assets other than cash are recorded at their estimated fair value. Contributions to be received beyond the fiscal year are discounted at an appropriate discount rate.

Foundation investments are stated at fair value, with changes in fair value being recognized as gains and losses during the period in which they occur.

The fair value of investments at June 30, 2013 and 2012, by classification is as follows:

	<u>2013</u>	<u>2012</u>
U.S. Treasury and agency obligations	\$ 1,825,471	\$ 1,159,563
Bond mutual funds	2,815,327	1,466,357
Stock mutual funds	1,263,298	2,646,241
Common stocks	7,770,396	6,727,429
Corporate bond issues	 599,697	 769,045
	\$ 14,274,189	\$ 12,768,635

During the year ended June 30, 2013 and 2012 the Foundation made distributions of \$1,277,215 and \$1,001,941 to or on behalf of the University for both restricted and unrestricted purposes. Complete financial statements for the Foundation can be obtained from the Shawnee State University Development Foundation, Inc. at 940 Second Street, Portsmouth, Ohio, 45662.



# SHAWNEE STATE UNIVERSITY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year ended June 30, 2013

Federal Grantor/ Pass-Through Grantor/ <u>Program Title</u>	Federal CFDA <u>Number</u>	Pass through Entity identifying <u>Number</u>	<u>Expenditures</u>
U.S. Department of Education Student Financial Assistance Cluster:			
Federal Supplemental Educational Opportunity Grants	84.007		\$ 129,675
Federal Work-Study Program	84.033		134,147
Federal Pell Grant Program	84.063		10,806,682
Federal Direct Loan Program	84.268		27,516,584
Teacher Education Assistance for	000		,0.0,00.
College & Higher Education Grants (TEACH)	84.379		155,925
Total Student Financial Aid Cluster	, 0		38,743,013
TRIO Cluster:			
Student Support Services	84.042A		286,032
Upward Bound	84.047A		292,046
Educational Opportunity Centers	84.066A		359,847
Upward Bound Math Science	84.047M		225,547
Total TRIO Cluster			1,163,472
Passed through Ohio Department of Education			
Twenty-first Century – After School Malls	84.287	063321-T1S1	989,341
Secondary Career – Technical Alignment Initiative	84.048		14,177
Career and Technical Education, Basic			
Grants to States - We Are STEM	84.048	3L9G-PSL-WS-12-13	3,820
Dual Credentialing Math Grant	84.378A		33,687
<b>3</b>			
Total Department of Education			1,041,025
Passed through Ohio Board of Regents			
ARRA - Race to the Top	84.395A	315 979	18,452
Total U.S. Department of Education			40,965,962
•			
Small Business Administration			
Research and Development			
Immersive Technology	59.UNK		41,707

# SHAWNEE STATE UNIVERSITY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year ended June 30, 2013

Federal Grantor/ Pass-Through Grantor/ <u>Program Title</u>	Federal CFDA <u>Number</u>	Pass through Entity identifying <u>Number</u>	Expenditures
U.S. Department of Agriculture  Passed through Ohio Department of Education Child and Adult Care Food Program	າ 10.558	16-CU, 21-CU, 21- FU	9,005
National Endowment for the Humanities  Music Honors Academy	45.024		6,154
Pass-through the US Department of Justice Bulletproof Vest Partnership	16.607		339
Pass-through the Appalachian Regional Commission Appalachian Teaching Project	23.011	220011-18	4,000
U.S Department of Veterans Affairs Disabled Veterans Scholarship	64.UNK		105,933
Total Federal Expenditures			<u>\$ 41,133,100</u>

#### SHAWNEE STATE UNIVERSITY NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2013

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

<u>Basis of Presentation</u>: The accompanying Schedule of Federal Awards Expenditures (the Schedule) includes the federal grant transactions of Shawnee State University recorded on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations.

The University is the sub-recipient of federal funds which have been subject to testing and are reported as expenditures "passed through" from other entities on the Schedule.

#### NOTE 2 - FEDERAL WORK-STUDY AND FEDERAL SEOG WAIVER

For fiscal year 2013, the University received a waiver from the Department of Education for the Institutional Share Requirement under the Federal Work-Study and Federal Supplemental Educational Opportunity Grant programs.

#### **NOTE 3 - FEDERAL DIRECT LOAN PROGRAM**

The University participates in the William D. Ford Federal Direct Loan Program. The University originates the loans which are then funded through the U.S. Department of Education.



# INDPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Shawnee State University Portsmouth, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and discretely presented component unit of Shawnee State University as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise Shawnee State University's basic financial statements, and have issued our report thereon dated the same day as this report.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Shawnee State University's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shawnee State University's internal control. Accordingly, we do not express an opinion on the effectiveness of Shawnee State University's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Shawnee State University's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe Horwath LLP

Crome Horwath LLP

Columbus, Ohio October 15, 2013



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Board of Trustees Shawnee State University Portsmouth, Ohio

#### Report on Compliance for Each Major Federal Program

We have audited Shawnee State University's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Shawnee State University's major federal programs for the year ended June 30, 2013. Shawnee State University's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Shawnee State University's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shawnee State University's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Shawnee State University's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Shawnee State University complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2013.

# **Report on Internal Control Over Compliance**

Management of Shawnee State University is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Shawnee State University's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Shawnee State University's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Crowe Horwath LLP

Crome Horwath LLP

Columbus, Ohio October 15, 2013

# SHAWNEE STATE UNIVERSITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS June 30, 2013

# PART I: SUMMARY OF AUDITORS' RESULTS

<u>Financial Statements</u> Type of auditors' report issued	Unqualified	-		
Internal control over financial reporting:  Material weakness(es) identified?		Yes	X	No -
Significant deficiencies identified not considered to be material weaknesses?		Yes	X	None reported
Noncompliance material to financial statements noted?		Yes	X	No
Federal Awards		-		_
Internal control over major programs:  Material weakness(es) identified?		Yes -	X	No -
Significant deficiencies identified not considered to be material weakness(es)?		Yes	X	None reported
Type of auditors' report issued on compliance for major programs	Unqualified	_		
Any audit findings disclosed that are required to be reported in accordance with Circular A-133 (Section .510(a))?				None
		Yes	X	_ reported

# SHAWNEE STATE UNIVERSITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS June 30, 2013

# PART I: SUMMARY OF AUDITORS' RESULTS (Continued)

Name of Major Programs Identified	CFDA <u>Number(s)</u>	
Student Financial Aid Cluster:		
Federal Pell Grant Program	84.063	
Federal Work-Study Program	84.033	
Federal Supplemental Educational		
Opportunity Grant	84.007	
Federal Direct Loan Program	84.268	
Teacher Education Assistance for College & Higher Education Grants (TEACH)	84.379	
Twenty-first Century – After School Malls	84.287	
Dollar threshold used to distinguish between Type A and Type B programs	\$ 300,000	
Auditee qualified as low-risk auditee?	X Yes	No

# PART II: FINANCIAL STATEMENT FINDINGS SECTION

There were no findings.

# PART III: FEDERAL AWARD AUDIT FINDINGS AND QUESTIONED COSTS SECTION

There were no findings.

# PART IV: SUMMARY OF PRIOR YEAR FINDINGS

There were no findings.